#### Presenter



#### Lara Cushing, PhD, MPH Assistant Professor Department of Health Education San Francisco State University





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### Environmental equity & California's efforts to address climate change

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Lara Cushing, MPH, PhD Department of Health Education

### Air pollution is unequally distributed in California



# Climate change is likely to worsen air quality and exacerbate inequalities



Ensemble-mean climate-induced change in annual-average ground-level 8-h-max  $O_3$  and  $PM_{2.5}$  from 2000 to 2100 under a business-as-usual scenario. Changes identified as statistically significant are indicated by black dots.

Fernando Garcia-Menendez et. Al. Environ. Sci. Technol. 2015, 49, 7580-7588

### California's commitment to reduce greenhouse gas emissions can improve air quality



reductions]

Adapted from Greenblatt Energy Policy 78 (2015) 158–172

### California's Cap-and-Trade Program

- Goal is to reduce greenhouse gas (GHG) emissions from large stationary sources
- Allowance trading began in 2013
- Revenues are reinvested into mitigation projects
  - At least 25% of funds must benefit disadvantaged communities



### Variable health benefits of emissions reductions

#### Power plant near Bakersfield, CA



Oil refinery in Torrance, CA



## Both facilities emitted between 2.5-2.8 million tons of GHGs in 2014 (MT CO2e)PM10 emissions: 42 MTPM10 emissions: 416 MTPopulation within 6-mi radius: ~1,000Population within 6-mi radius: ~802,700

# People of color & the poor are more likely to live near regulated facilities

Number of GHG-emitting facilities near block groups by race/ethnicity and by poverty status



## In-state GHG emissions have increased since trading began





## In-state GHG emissions have increased since trading began

Change in emitter covered emissions between 2011-12 & 2013-14



#### Large GHG emitters emit more particulates

N Slope R<sup>2</sup>



Orement Plant	9	0.4	0.66**	
Cogeneration	51	0.4	0.23***	
Electricity Generation	75	0.4	0.33***	
Food and Beverage Manufacturing	40	0.5	0.22**	
Hydrogen Plant	7	0.7	0.39	
Metal and Machinery Manufacturing	11	0.9	0.42*	
Oil & Gas Production / Supplier	41	0.7	0.48***	
Other Manufacturing	33	0.5	0.31***	
Public Services	12	0.8	0.54**	
\ominus Refinery	17	0.4	0.39**	

\* P< 0.05; \*\* P< 0.01; \*\*\* P < 0.001 10

## Increases in GHG emissions were accompanied by increases in co-pollutant emissions

### Mean % change [95% CI] associated with a 1% change in annual GHG emissions

Linear regression with a fixed effect for facility (N=256 facilities over 4 yrs.)



### The role of offsets

Offset Credits vs. Decrease in Covered Emissions





### Summary of findings

1) GHG-emitting facilities are located in neighborhoods with higher proportions of residents of color and residents living in poverty.



- 2) On average, in-state GHG emissions have increased for several industry sectors since the advent of California's cap-and-trade program, with many high-emitting companies using offsets to meet their compliance obligations.
- 3) At the facility level, increases in GHG emissions have been accompanied by increases in hazardous co-pollutants emissions. 14

#### Recommendations

1) The public health and equity co-benefits of climate mitigations efforts could be enhanced through more localized emissions reductions in disproportionately impacted communities.



2) Harmonized emissions reporting requirements would enable us to better track progress toward climate & environmental equity goals. AB 197 (2016) [Air pollution inventory, social

costs & direct emissions reductions]

#### **RESEARCH BRIEF - SEPTEMBER 2016**



A PRELIMINARY ENVIRONMENTAL EQUITY ASSESSMENT OF CALIFORNIA'S CAP-AND-TRADE PROGRAM

By Lara J. Cushing<sup>1,5</sup> Madeline Wander<sup>4</sup> Rachel Morello-Frosch<sup>1,2</sup> Manuel Pastor<sup>4</sup> Allen Zhu<sup>3</sup> James Sadd<sup>6</sup>





Available at: http://dornsife.usc.edu/pere

### Contact information

 Lara Cushing lcushing@sfsu.edu



Collaborators

- Rachel Morello-Frosch, Dan Blaustein-Rejto, & Allen Zhu UC Berkeley
- Manuel Pastor & Madeline Wander USC
- James Sadd
  Occidental College