

Supporting Physical Activity for Transgender and Gender-Diverse Individuals

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- 5 Note: Line numbers are included along the left to help quickly identify specific text within the
- 6 policy brief.

Abstract

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- 8 While physical inactivity is a growing problem among all populations in the United States,
- 9 transgender and gender-diverse (TGD) individuals experience stigma, discrimination, and other
- additional barriers to being physically active. Recent literature suggests that TGD individuals
- engage in much less physical activity than cisgendered individuals, with transgender women
- reporting the lowest levels of physical activity among all genders. This policy statement
- recommends several interventions to support TGD individuals' engagement in physical activity.
- 14 It calls on existing organizations that implement physical activity programs to create TGD-
- inclusive policies. Researchers need to develop and implement evidence-based TGD-specific
- interventions, especially for TGD adults. In addition, federal agencies that promote physical
- activity must create TGD-specific materials as they have for other populations experiencing
- limited engagement in physical activity.

20 Key word: physical activity, transgender, gender-diverse

22 Relationship to Existing APHA Policy Statements

- APHA Policy Statement 20211: Supporting Physical Education in Schools for All Youth
- APHA Policy Statement 20172: Supporting the Updated National Physical Activity Plan



25	•	APHA Policy Statement 20079: Building a Public Health Infrastructure for Physical
26		Activity Promotion
27	•	APHA Policy Statement 9709: Promoting Public Health Through Physical Activity
28	•	APHA Policy Statement 20058: Supporting the WHO Global Strategy on Diet, Physical
29		Activity and Health
30	•	APHA Policy Statement 200619: Urgent Call for a Nationwide Public Health
31		Infrastructure and Action to Reverse the Obesity Epidemic
32	•	APHA Policy Statement 201514: Building Environments and a Public Health Workforce
33		to Support Physical Activity Among Older Adults
34	•	APHA Policy Statement 20121: Supporting the National Physical Activity Plan
35	•	APHA Policy Statement 201415: Support for Social Determinants of Behavioral Health
36		and Pathways for Integrated and Better Public Health
37	•	APHA Policy Statement 20142: Reduction of Bullying to Address Health Disparities
38		Among LGBT Youth
39	•	APHA Policy Statement 202111: Sexual and Gender Minority Demographic Data:
40		Inclusion in Medical Records, National Surveys, and Public Health Research
41	•	APHA Policy Statement 20169: Promoting Transgender and Gender Minority Health
42		through Inclusive Policies and Practices
43	•	APHA Policy Statement 20189: Achieving Health Equity in the United States
44	•	APHA Policy Statement 9933: The Need for Acknowledging Transgendered Individuals
45		within Research and Clinical Practice
46	•	APHA Policy Statement 9819: The Need for Public Health Research On Gender Identity
47		And Sexual Orientation
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Problem Statement

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- 50 Physical activity is a fundamental aspect of health and well-being, with numerous physical,
- mental, and social benefits.[1] Research has shown that engaging in insufficient physical activity



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is the fourth leading risk factor for noncommunicable diseases.[2] Transgender and genderdiverse (TGD) individuals are those whose gender identity differs from the sex assigned at birth, and as a result they may experience stigma, discrimination, and barriers to accessing health care and other services.[3] However, TGD individuals face unique challenges that may affect their ability or motivation to engage in physical activity, which can contribute to health disparities and poorer health outcomes.[4] These challenges may also affect their likelihood of engaging in physical activity, including sports, fitness, and recreational activities.[3] In addition, TGD individuals are at a much greater risk of experiencing homelessness, which worsens mental and physical health and decreases access to community-based sports and healthy physical activity.[5,6] The health disparities experienced by TGD individuals are well documented and include higher rates of mental health problems, cardiovascular disease, and cancer.[7] APHA policy statements supporting physical activity (e.g., Policy Statements 9709 and 20211) highlight its numerous benefits. While the literature on physical activity for TGD individuals is new, the studies published reveal consistently lower levels of lack of physical activity among TGD populations.[8] Data from the Behavioral Risk Factor Surveillance System, the Youth Risk Behavior Survey, the Minnesota Student Survey, the College Student Health Survey, and the National College Health Assessment all show lower levels of physical activity among TGD populations than among their cisgender peers.[8–13] Voss et al. reported that TGD youth are less than half as likely to participate in physical activity.[12] Bishop et al. and Espinoza et al. reported that TGD youth are less likely to participate in structured and unstructured physical activity than cisgender individuals.[8,10] College-aged and adult TGD individuals also engage in less physical activity than their cisgender peers.[9,11,13] Among LGBT+ (lesbian, gay, bisexual, and transgender) individuals, only 24.3% of transwomen report engaging in physical activity, as compared with 35.6% of lesbian women, 36.9% of transmen, 38.3% of gay men, and 41.0% of genderqueer or nonbinary individuals.[14]



Physical inactivity is also a significant contributor to these health disparities, as lower levels of physical activity increase the risk of obesity, diabetes, and other chronic conditions.[1] TGD individuals may face additional barriers related to physical activity due to concerns about their safety, privacy, and access to gender-affirming facilities.[3,4,7] In addition, TGD individuals may face unique challenges related to physical activity including discrimination, harassment, and exclusion from fitness programs.[4] TGD individuals may also face challenges related to body dysphoria, which can affect their ability to feel comfortable and confident in their bodies during physical activity.[15]

According to the literature, TGD individuals engage in less physical activity than cisgender people.[4,16] As is the case with most populations, physical activity levels vary within this population. Specifically, TGD people who are taking hormone therapy have been found to engage in more physical activity than TGD people who are not.[16] In addition, predictors of physical activity participation among TGD individuals may vary. Specifically, high body satisfaction is the best statistical predictor of physical activity among transgender individuals currently using hormone therapy, whereas high self-esteem is the best statistical predictor of physical activity among transgender people who are not taking hormone therapy.[16] TGD individuals report that gender-binary facilities (male- and female-only locker/changing rooms and gyms) are particularly traumatic and unsafe environments that discourage participation in physical activity.[17–19] Swimming pools are also noted by TGD individuals as unwelcoming environments, even though swimming is reported by TGD individuals as having a positive effect on well-being.[20,21]

As discussed, disparities in physical activity among TGD individuals exist, which affect their overall health and well-being. Policy, environment, and system changes are needed to reduce TGD stigma in physical activity settings. Legislation is currently being developed and



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implemented in the United States regarding TGD individuals and their place in physical activity. It is crucial that policy initiatives promote inclusion and equality in fitness programs, including the need for gender-affirming facilities that can meet the specific needs of TGD individuals. **Evidence-Based Strategies to Address the Problem** Physical activity is essential in promoting overall health and well-being among individuals, including TGD persons. Engaging in regular physical activity has been associated with numerous positive outcomes. However, the literature on physical activity among TGD individuals is sparce. To date, only 36 articles have been published on the topic.[7] There is a critical need for evidence-based strategies to support TGD individuals in organized physical activity. This policy statement addresses this gap by proposing interventions and strategies that promote physical activity among TGD individuals. **Strategy 1**—Support professional development for physical education teachers: Children's participation in physical activity is crucial for their physical, cognitive, and social development. Physical education (PE) teachers play a vital role in shaping the experiences and opportunities of TGD individuals in physical activity settings. Targeted interventions and strategies are needed to promote physical activity among transgender children. Research conducted by Berg and Kokkonen suggests that incorporating education related to equity and gender awareness into PE teacher training can have a positive impact.[22] To help support PE teachers in creating inclusive environments, comprehensive professional development programs targeting these educators are essential. TGD students report that teachers are instrumental in supporting physical activity.[22] Scientific evidence supports the effectiveness of inclusivity training for PE teachers. Research emphasizes the importance of incorporating equity and gender awareness education into PE teacher training.[23] Professional development programs such as School Athletics for Everyone



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(SAFE) have proven effective in promoting affirming practices by providing PE teachers with the knowledge they need to create inclusive environments.[23] The SAFE program focuses on educating teachers about transgender issues including terminology, understanding the challenges faced by TGD individuals, and fostering inclusive practices within physical activity settings. Implementation of professional development programs for PE teachers can have a significant impact on increasing support for TGD individuals in physical activity settings. Teachers who undergo inclusive training are more likely to create an environment that respects the gender identities of their students. This, in turn, has a positive impact on the physical activity participation of TGD individuals, reducing barriers and promoting their overall well-being. This strategy is feasible and in line with the current paradigm on teacher preparation. If such training is included during teacher education/preparatory work, teachers can be prepared as early as possible in their career to support TGD students. If equipped with the knowledge and skills needed to create inclusive and affirming environments, teachers can encourage transgender children to engage in physical activity with confidence. **Strategy 2**—Support policies for inclusion of TGD individuals in physical activity: Policies play a crucial role in shaping the landscape of physical activity for TGD individuals. Existing policies should be critically examined and modified to ensure the inclusion of TGD individuals in physical activity. While the evidence is sparce on which policies promote physical activity for TGD individuals, discriminatory policies that limit participation in physical activity in this population should be eliminated. This policy statement advocates for a continual review of policies in concurrence with the expanding literature on the topic. Scientific evidence supports the role of inclusive policies in creating safe and welcoming spaces for TGD individuals engaging in physical activity. Inclusive policies have a positive impact on increasing physical activity participation and amplifying its benefits for TGD students.[12] By



implementing inclusive policies, schools and organizations can create environments where TGD 159 individuals feel validated, supported, safe, and encouraged to participate in physical activity. 160 161 Advocacy efforts should focus on assessing potentially discriminatory policies and promoting evidence-based policies that prioritize inclusivity and equal opportunities for all individuals, 162 regardless of their gender identity. 163 164 Many current policies related to TGD individuals adopt an activity-specific approach wherein 165 TGD individuals' eligibility to participate is determined on the basis of their sex assigned at 166 birth, gender identity, hormone levels, or other criteria. Such policies perpetuate discrimination 167 and exclusion, creating barriers to physical activity engagement among TGD individuals. 168 Advocacy for policies that promote inclusion and ensure equal opportunities for participation in 169 physical activity is essential. Inclusive policies should recognize the diverse gender identities 170 within the TGD population and provide clear guidelines for their inclusion in physical activity 171 settings. These policies should prioritize respect, safety, and fairness without compromising the 172 rights and identities of TGD individuals. Widespread adoption and implementation of evidence-173 174 based policies is recommended to transform environments to promote physical activity participation and improve the overall health and well-being of TGD individuals. 175 176 **Strategy 3**—Create inclusive physical activity spaces: Creating inclusive physical activity 177 spaces that are safe, affirming, and welcoming can reduce barriers to participation in physical 178 179 activity among TGD people. Prioritizing inclusivity and creating welcoming physical activity spaces remove barriers and promote active participation. The physical environment has the 180 potential to increase physical activity levels and contribute to improved physical and mental 181 well-being, social connection, and overall quality of life for TGD individuals. 182 183 184 Scientific evidence supports the role of inclusively designed physical activity spaces for promoting physical activity among TGD individuals.[24] Inclusive practices can serve as

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catalysts for improving the well-being of this population. Studies show that when TGD individuals feel safe and supported in their environment, they are more likely to engage in physical activity and experience the associated health benefits. [25] One key aspect of creating inclusive physical activity spaces is an examination of the physical environment itself. Facilities should strive to provide gender-neutral, private, or semiprivate changing rooms and shower facilities to accommodate diverse user needs and preferences. Students should determine which facilities are consistent with their gender identity. Furthermore, schools should designate any existing facilities that are designed to be used by only one person at a time as accessible to all students regardless of gender. At no time should students be required to use a single-user facility because they are transgender or nonconforming. Centering diverse user needs can help alleviate concerns about judgment, discomfort, and potential discrimination in shared spaces, benefiting individuals beyond the TGD community. In addition to the physical environment, staff and instructors should receive training on TGD inclusion and sensitivity. This should include education on gender diversity, respectful language use, and the unique experiences and challenges faced by TGD individuals. With appropriate training, personnel are better equipped to create a supportive atmosphere where TGD individuals feel comfortable and empowered to participate in physical activity by fostering a culture of inclusion and respect. Bullying, harassment, and discrimination based on gender identity or expression should be prohibited within school districts. These policies should include language to ensure that any incident is given immediate attention, including investigation and age- and developmentally appropriate action. Enforcement of antibullying policies should focus on education and prevention rather than exclusionary discipline.

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Practical strategies for supporting TGD youth in physical activity settings are needed.[24] Increased inclusion and safety measures, such as developing anti-transgender harassment policies and educational interventions, can have a positive impact on the physical activity participation of TGD adolescents.[24] Addressing weight-based harassment and promoting positive body image among TGD youth can also prevent unhealthy weight-related behaviors



associated with bullying.[25,26] Moreover, creating gender-neutral facilities, such as showers 214 and changing rooms, can enhance the sense of safety and inclusion among transgender 215 216 adolescents.[27] 217 Inclusive environments and policies are crucial to increase physical activity participation among 218 TGD individuals in college settings. Physical activity practitioners need to prioritize efforts to 219 develop and maintain inclusive leisure settings and programs, providing increased social support 220 for TGD individuals.[11] Colleges should develop sport and physical activity policies that 221 acknowledge a broad range of gender identities, moving away from a binary male/female 222 framework.[28] Advertising and communicating trans-inclusive policies are essential to create an 223 inviting and supportive environment for transgender college students.[28] In addition, creating 224 225 equitable race opportunities, fostering supportive environments, addressing harassment, and offering equal prize pools can promote participation and inclusivity among women and gender-226 diverse athletes.[29] 227 228 229 The impact and extent of creating inclusive physical activity spaces depend on the widespread 230 adoption of these practices across various settings. Fitness centers, sports clubs, and community organizations should prioritize inclusivity in their policies and practices. Collaborative efforts 231 among stakeholders such as transgender advocacy groups, facility managers, and health and 232 design professionals can enable the implementation of best practices for creating inclusive 233 physical activity spaces. 234 235 **Strategy 4**—Encourage programs and activities that create social support networks and groups 236 promoting physical activity and inclusivity: Encouraging programs and activities that create 237 238 social support networks and groups is a valuable strategy to promote physical activity among 239 TGD individuals. These networks and groups provide a sense of community, connection, and



support, which can play a crucial role in fostering physical activity engagement and overall well-240 being. 241 242 Existing scientific evidence shows that social support networks play a significant role in 243 promoting physical activity among TGD individuals.[10] These networks provide 244 encouragement, accountability, and a sense of belonging, which can positively influence 245 motivation and adherence to physical activity routines. Programs and activities that facilitate the 246 formation of these networks increase the likelihood of sustained physical activity engagement 247 among TGD individuals. Among adolescents, school clubs such as gay-straight alliances can 248 help to reduce bias-based bullying, attenuating various adverse health outcomes. Transgender-249 specific physical activity programs or groups can be designed for the unique needs and interests 250 251 of TGD individuals, providing a safe and inclusive space for them to engage in physical activity and creating a supportive network that motivates and encourages participation. In addition, it is 252 vital to foster inclusivity within existing physical activity groups and organizations. This can be 253 achieved by implementing educational initiatives to raise awareness about TGD issues and 254 255 promote understanding and acceptance within these settings. Existing groups and organizations can build and foster an inclusive culture to be more welcoming and supportive of TGD 256 257 individuals who wish to engage in physical activity. 258 A supportive environment that motivates and empowers TGD individuals to engage in physical 259 activity is created by encouraging programs and activities that foster social support networks 260 promoting physical activity and inclusivity. These initiatives have the potential to enhance 261 physical and mental well-being, promote social connections, and contribute to a more inclusive 262 and equitable society. 263 264 There is a significant gap in research regarding interventions and strategies to increase physical 265 activity specifically among TGD individuals 40–59 years of age. To address this gap, further 266



scientific research is needed to understand the unique barriers to and facilitators of physical activity engagement among transgender adults. Rigorous studies and gathering of evidence can lead to the development of tailored interventions addressing the specific challenges faced by older transgender adults. This may involve addressing issues related to access to affirming health care, social support, and inclusive physical activity programs. While more research is needed to inform evidence-based strategies, acknowledging the importance of inclusivity, tailored interventions, and social support can lay the groundwork for promoting physical activity among older transgender adults. Efforts should be made to ensure that transgender adults have equitable opportunities to engage in physical activity and that barriers are minimized.

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Future strategies for a developing research field

The research on physical activity among TGD individuals is developing. While it is clear that TGD individuals engage in less physical activity than other groups, evidence-based interventions to increase physical activity are lacking. As the research on the topic develops, policymakers and practitioners should rely on trusted resources such as the Community Guide for Preventive Services to conduct reviews and provide support on which evidence-based interventions are appropriate. To effectively promote physical activity among TGD individuals, development of a comprehensive community guide for TGD individuals is recommended. Resources should be tailored to the specific needs and preferences of TGD individuals and draw upon existing programs while making necessary modifications to ensure inclusivity and effectiveness. The community guide can serve as a valuable resource for health care providers, community organizations, and individuals within the TGD community. It should provide evidence-based interventions and strategies that focus on promoting physical activity and overall wellbeing among TGD individuals. Furthermore, the guide should emphasize the importance of creating safe and affirming environments for TGD individuals to engage in physical activity. This may involve recommendations for inclusive policies, staff training, and the development of gender-affirming spaces within fitness facilities, recreational centers, and community programs. This will allow for continuous improvement and adaptation to changing needs and emerging evidence.



Alternative Strategies

There are potential alternative strategies to increase physical activity for everyone that may also affect TGD individuals. There is a robust literature on the impacts of physical activity interventions in health care settings, schools, neighborhoods, and other settings.[30] These interventions are effective in improving physical activity in certain populations and should be implemented to improve the health and well-being of everyone.[30] However, physical activity interventions largely have not been studied in TGD populations. The strategies that this policy statement proposes focus on the unique barriers that TGD individuals face and are proposed to reduce inequity in physical activity in this population.

Action Steps to Implement Evidence-Based Strategies

	Evidence-Based Strategy		Action Steps
1	Support professional development for PE teachers, exercise class instructors, and other instructors.	1a	Professional organizations should develop training for PE teachers and other instructors in promotion of physical activity for TGD youth.
		1b	State education departments, legislatures, and school-based organizations should develop and implement policies to support TGD individuals so that they feel validated, supported, and encouraged to participate in physical activity.



2	Support policies for inclusion of TGD	2a	Federal and state legislatures should
	individuals in physical activity.		develop and implement policies that support physical activity for all people,
			including transgender individuals.
			merading transgender marviduals.
		2b	State departments of education should
			continually review policies that may
			limit physical activity for TGD
			individuals and implement policies and
			programs that increase TGD inclusion
			while decreasing bullying and weight-
			related harassment. APHA state affiliates
			should work with state departments of
			education to implement policies to
			reduce bullying.
		2c	All levels of education (primary,
			secondary, and postsecondary) should
			develop TGD-inclusive physical activity
			policies (gender-neutral changing rooms
			and spaces to shower) and programs
			(nonbinary physical activity
			programming). APHA state affiliates
			should work with universities to
			implement inclusive policies.
3	Create inclusive physical activity spaces.	3a	All public entities should establish and
			maintain gender-neutral facilities, such



			as bathroom, showers, and changing rooms, to support physical activity.
4	Encourage programs and activities that create social support networks and groups promoting physical activity and inclusivity.	4a	Federal agencies that promote physical activity should develop specific strategies to increase physical activity among TGD individuals. Specifically, the Community Guide for Preventive Services should establish materials that highlight available evidence on physical activity for TGD individuals and describe appropriate interventions to increase physical activity in this population.
		4b	Organizations (e.g., nonprofits, for-profit organizations, parks and recreation departments, fitness centers, sports clubs) that regularly promote and implement physical activity programming should create environments that are safe, affirming, and welcoming to TGD people, encouraging formation of social networks that support physical activity.
		4c	Researchers should develop, implement, and evaluate TGD-specific physical activity interventions for adults to



			advance the understanding of physical activity for this population.
5	Encourage researchers to conduct studies on physical activity for TGD individuals.	5a	Researchers should conduct rigorous studies to understand issues associated with physical activity for TGD individuals and develop and test interventions to increase physical activity in this population.

Opposing Arguments

Some opponents of inclusive policies to support transgender people's engagement in physical activity argue that transgender individuals have an unfair advantage in sport. While this argument is exclusively targeted at transwomen, it also reinforces hegemonic masculinity. This argument also has little to do with population health. Most Americans engage in individual physical activity, not sport. However, recreational, youth, and intermural sports should be inclusive to all individuals, including transgender individuals. It is clear that very few transgender individuals are participating in competitive sport.[31] Only one transgender girl is playing sports in the state of Utah, highlighting how this issue has been magnified by those in opposition. A review of extensive media campaigns against transgender athletes revealed no evidence to support claims that these athletes are dominating their fields or that there has been an impact on women's sports.[32] Sports organizations are continuing to evaluate the evidence on TGD athletes. While this process occurs, it is important to continue to support nonathletes' engagement in physical activity. Public health should support TGD individuals across the life span in engaging in physical activity for health and well-being.



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